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# JOINT HEALTH OVERVIEW & SCRUTINY COMMITTEE AGENDA

5.00 pm Tuesday Virtual Meeting

**COUNCILLORS:** 

LONDON BOROUGH OF BARKING & DAGENHAM

LONDON BOROUGH OF WALTHAM FOREST

Councillor Peter Chand Councillor Donna Lumsden Councillor Paul Robinson **Councillor Umar Ali** 

LONDON BOROUGH OF HAVERING

**ESSEX COUNTY COUNCIL** 

Councillor Nic Dodin Councillor Nisha Patel (Chairman) Councillor Ciaran White **Councillor Chris Pond** 

LONDON BOROUGH OF REDBRIDGE

**EPPING FOREST DISTRICT COUNCIL** 

Councillor Beverley Brewer Councillor Neil Zammett Vacanct Councillor Alan Lion (Observer Member)

**CO-OPTED MEMBERS:** 

Ian Buckmaster, Healthwatch Havering Mike New, Healthwatch Redbridge Richard Vann, Healthwatch Barking & Dagenham

For information about the meeting please contact:
Anthony Clements
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Joint Health Overview & Scrutiny Committee, 16 March 2021











#### NOTES ABOUT THE MEETING

#### CONDUCT AT THE MEETING

Please remember that the chairman may require anyone who acts in a disruptive manner to leave the meeting and that the meeting may be adjourned if necessary while that is arranged.

If you need to leave the meeting before its end, please remember that others present have the right to listen to the proceedings without disruption. Please leave quietly and do not engage others in conversation until you have left the Zoom call.

#### **AGENDA ITEMS**

#### 1 CHAIRMAN'S ANNOUNCEMENTS

## 2 APOLOGIES FOR ABSENCE AND ANNOUNCEMENT OF SUBSTITUTE MEMBERS (IF ANY) - RECEIVE.

#### 3 DISCLOSURE OF INTERESTS

Members are invited to disclose any interests in any of the items on the agenda at this point of the meeting. Members may still disclose an interest in an item at any point prior to the consideration of the matter.

#### 4 MINUTES OF PREVIOUS MEETING (Pages 1 - 6)

To agree as a correct record the minutes of the meeting of the Joint Committee held on 15 December 2020 (attached).

#### **5 COVID-19 UPDATE** (Pages 7 - 26)

Report attached.

#### 6 INTEGRATED CARE SYSTEM (Pages 27 - 42)

Report attached.

#### 7 WHIPPS CROSS HOSPITAL DEVELOPMENT (Pages 43 - 58)

Report attached.

#### 8 COMMITTEE'S WORK PROGRAMME

The Joint Committee is invited to suggest items for inclusion on its future work programme.

#### 9 DATES OF FUTURE MEETINGS

The Joint Committee is invited to approve the following as dates of its meetings for the 2021/22 municipal year.

Tuesday 8 June 2021 Tuesday 14 September 2021 Tuesday 14 December 2021 Tuesday 8 March 2022

The Joint Committee is also asked to consider if it wishes to make any amendments to the start time of its meetings, currently 5 pm.

Joint Health Overview	& Scrutiny	Committee.	16 March	2021
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Anthony Clements Clerk to the Joint Committee

## Public Document Pack Agenda Item 4

## MINUTES OF A MEETING OF THE JOINT HEALTH OVERVIEW & SCRUTINY COMMITTEE Virtual meeting 15 December 2020 (5.00 - 6.45 pm)

Present:

COUNCILLORS

London Borough of Barking & Dagenham

Paul Robinson (Chair) and Donna Lumsden

London Borough of Havering

Nic Dodin, Nisha Patel and Ciaran White

London Borough of Redbridge

Beverley Brewer and Neil Zammett

London Borough of Waltham Forest

Richard Sweden

Essex County Council Chris Pond

**Epping Forest District Council (observer)** 

Alan Lion

Co-opted Members Ian Buckmaster (Healthwatch Havering) and

Richard Vann (Healthwatch Barking & Dagenham)

#### Officers present:

Jane Milligan, North East London Commissioning Alliance (NELCA)

Henry Black NELCA

Ceri Jacob, NELCA

Melissa Hoskins, NELCA

Don Neame, Clinical Commissioning Groups (CCGs)

Dr Magda Smith, Barking Havering and Redbridge University Hospitals'

NHS Trust (BHRUT)

Hazel Melnick, BHRUT

John Mealey, BHRUT

Cathy Turland, Healthwatch Redbridge

Taiwo Adeoye, Democratic Services Officer, London Borough of Havering

Two members of the public were also present.

## 45 APOLOGIES FOR ABSENCE AND ANNOUNCEMENT OF SUBSTITUTE MEMBERS (IF ANY) - RECEIVE.

Apologies were received from Councillor Umar Alli, Waltham Forest, Councillor Richard Sweden substituting.

Apologies were also received from Councillor Peter Chand, Barking & Dagenham.

#### 46 **DISCLOSURE OF INTERESTS**

There were no disclosures of interest.

#### 47 MINUTES OF PREVIOUS MEETING

The minutes of the meeting of the Joint Committee held on 16 September were agreed as a correct record and would be signed by the Chairman at a later date.

#### 48 NHS INVESTMENT PLANS

East London Health & Care Partnership officers provided the Joint Committee with an overview and context around how bed numbers needed to be viewed. The presentation also detailed the plans in place for some of the developments that the partnership have going forward in terms of investment and infrastructure.

The difficulties in providing an accurate number of beds was particularly because the hospital sites across the North East London area were different in nature. It was stated that many sites have a lot of beds that were used for either London wide or even national specialty centres.

The partnership officers outlined a commitment to continue to invest in services and estate across North East London. It was stated that each hospital in North East London was different and cannot be fairly compared since each site does not have the same estate, clinical or workforce capacity.

The number of beds in use at any hospital changed daily depending on the numbers of patients, the type of care required and safe staffing needs. It was also stated that some hospitals provided very specialist care such as St Bartholomew's Hospital whilst other hospitals have been designated for people across London with a heart attack or stroke. Furthermore, some hospital beds were used as part of national networks by patients outside North East and Greater London.

The Royal London Hospital was identified as a major acute and specialist hospital that offers a range of local and specialist services to patients from across all areas of North East London and beyond. The hospital is noted as one of the capital's leading trauma and emergency care facilities as well as a hyper-acute stroke centre.

The report detailed some key developments and progress that included successful funding bids for major projects at St George's Hospital, Hornchurch, Whipps Cross Hospital and Sutherland Road Health Centre in Waltham Forest. The plans also included a £24million investment to expand critical care at the Royal London. All North East London Hospital Trusts had received £13.2 million funding to spend across sites in preparation for winter. An additional £15 million was specifically targeted for King George hospital over the next two years.

The presentation pointed out the fact that the response to COVID-19 changed the way that the partnership undertakes its work and that it was now planning in a more coordinated way. The partnership had been able to step up its COVID-19 response which included infection prevention, control and additional capacity being provided across the system.

It was explained that the future arrangements reinforced the point about how specific developments in particular sites were not exclusive to the locations that they were in but were part of the wider system resilience.

The presentation outlined various tables of funding and investment over a four year period. The Committee was informed that the funding indicated two key messages; firstly the substantial cash increase which although had corrected what was an historical imbalance was by no means sufficient to overturn a long legacy of underinvestment. Members noted that the funding would not fix things overnight but going forward, it would create better opportunity to resolve these issues.

Secondly, it was stated that although the table showed a substantial cash increase, it was important to note that the cash increase only took the BHR CCGs up to the funding level that they should have been receivining originally.

In response to a Member enquiry on consulting and engaging with areas in South West Essex for new facilities or new services, Partnership officers confirmed that colleagues from the South West Essex area would be fully engaged in any such planning. It was further explained that in terms of planning capital investments and facilities, the service would need to take into account the catchment area covering the whole of the geography that those sites would serve.

A member sought clarification on the core concerns about the concentration of facilities in central London enquiring if this would result in better standards of care for local residents. It was suggested that the committee should undertake further scrutiny work on this area in 2021.

Members sought further assurance that as the NELCA Accountable Officer was leaving, that there would still be sufficient system leadership capacity in 2021. In response the committee was informed that the current Chief Finance Officer's deputy would be stepping into the vacant position in an acting capacity to maintain a level of consistency.

It was agreed that the Joint Committee would keep close scrutiny on the new ways of working and how the partnership moved towards one larger CCG for North East London.

#### 49 EAST LONDON HEALTH AND CARE PARTNERSHIP UPDATE

The Joint Committee received an update on the work of the East London Health and Care Partnership including plans for a single Clinical Commissioning Group (CCG) for North East London.

Officers explained that the movement towards a single CCG from a commissioning perspective was about partnership organisation and coordinated working. In October 2020, GP members had agreed to the new formation across the seven CCGs. The new single CCG had been designated as a North East London integrated care system and would be one of eleven nationally organised CCGs in place from 1 December 2020.

A recent NHS England publication on the future direction of travel for integrated care systems had reported the options available for statutory changes from April 2022, which was in line with developments across North East London.

It was noted that Barking, Havering and Redbridge (BHR) was part of the national CCG ratings and had moved from a 'requiring improvement' rating to 'good'. This was a positive position to be going forward to the next phase of integration.

It was explained that the partnership was under pressure within the system as a result of COVID prevalence with North East London being significantly impacted by the second wave, with significant numbers of patients requiring ventilation within critical care.

It was noted that test numbers had risen amongst the younger population and the over 60s but, dependent on the implementation of tier three and the Christmas period, this may change and therefore it would be necessary to ensure a collaborative approach in the safe delivery of services to patients and the protection of staff.

The primary care flu vaccination program had been rolled out, with 80% of all care home residents having received the vaccination and 28% of care home staff. Officers were working with local authority colleagues and care home forums to encourage staff to come forward. The Partnership had carried out mapping of pharmacies and identified the pharmacists which were most local to the care homes where staff could go and be vaccinated.

It was explained that there needed to be clarity of COVID vaccination versus flu vaccination messages to the public. Members noted that there was a high refusal rate amongst care home staff to come forward for the flu vaccine and the Partnership was working with local authorities to encourage vaccinations.

Webinars were being held to provide care home staff the opportunity to discuss the COVID-19 vaccine and any concerns that they might have. It

was noted that there was more to be done to counteract some of the discouraging media messages.

The Covid-19 vaccination had been rolled out to GP hubs and Queens Hospital and the partnership had extended invites to care home workers and high-risk shielding staff and officers were working with CCG leaders to ensure that the partnership maximized the use of the vaccine in all the primary care hubs.

In response to questioning, it was noted that the vaccination programme at Queens Hospital was on target for vaccinating the over 70s and plans were in place to utilise vaccines where appointments were missed. Individuals were encouraged to have the vaccination to assist in the reduction of pressures in hospitals.

Responses to staff mental health continued with innovative work provided to support the health and wellbeing of those working in emergency care departments, directly impacted by COVID-19.

Acute hospitals and community services continued to operate to assist with the pressures elsewhere and reduce the risk of COVID jumping localities. The importance of supporting long COVID-19 was highlighted. The use of multidisciplinary teams was a key part of supporting those with complex needs and the elderly at home, with the use of pulse oximeters and remote monitoring of COVID symptomatic patients in their home.

In terms of Local Authority involvement, officers agreed that this involvement was integral to the work of the partnership (BHR) and also to the Integrated Care System in North East London.

There was a focus on bringing together the primary care clinical directors, the Acute Trusts and Local Authority services to consider how the delivery of needs could be met on a daily basis. The borough Partnership Boards provided a collective voice and were an important part of the integrated care system, with its decision-making at the level of patients and residents, and would be a focus for the transformation programmes providing commonality across BHR. The introduction of the BHR Academy was intended to support workforce recruitment across the system.

In response to questioning, it was noted that the Trust's position was unchanged on the Paediatric A & E Unit at King George Hospital. The unit continued to remain closed overnight on health and safety grounds. The Trust was working on paediatric recruitment, a key driver impacted by the COVID-19 pandemic, and was committed to reviewing the closure by April 2021.

Members took the opportunity to express their appreciation of the work carried out by the NHS during the pandemic and the stress that staff have endured.

Data on the number of Essex COVID-19 patients being treated in a North East London hospital was sought and this would be provided at the next meeting.

Clarification was sought on the continuation of elective services such as cancer care, and on flu vaccinations. It was explained that there was a strategic command approach at Level 4, which was focused on the balance

of demand and capacity and the delivery of cancer and cardiac care through the hubs, whilst ensuring infection control. The Committee would be kept updated on the delivery of the COVID-19 and flu vaccination programmes and the delivery and level of critical care support.

It was stated that the partnership would be attempting to balance and maintain elective services, delivery of critical care and meeting the challenging delivery of the flu and COVID-19 vaccination programme. The Committee would be kept updated on progress.

It was explained that the uptake for the flu vaccine by the over 65s was impressive across North East London at about 69%. The uptake for the under 65s and 50 to 60 age groups were lower however. The Partnership was trying to establish a way of using text messages to contact people to have their vaccinations.

The Committee commended officers on their work and noted the position.

#### 50 QUESTIONS FROM MEMBERS OF THE PUBLIC

The committee noted the two questions from members of the public that both related to aspects of the Whipps Cross Hospital redevelopment.

It was agreed that the issues raised be put as a priority item for the next meeting and for Barts Health NHS Trust officers to attend. This would allow members to scrutinise fully the redevelopment plans and the future of the Margaret Centre palliative care unit.



## JOINT HEALTH OVERVIEW AND SCRUTINY COMMITTEE, 16 MARCH 2021

Subject Heading:	Covid-19 Update
Report Author:	Anthony Clements, Principal Democratic Services Officer, London Borough of
Policy context:	Havering  The information presented gives details of
Financial summary:	the current position with the Covid-19 vaccination programme No financial implications of the covering report itself.

## The subject matter of this report deals with the following Council Objectives

Communities making Havering	[X]
Places making Havering	[]
Opportunities making Havering	[]
Connections making Havering	[]

**SUMMARY** 

The attached presentation gives details of the Covid-19 vaccination programme in Outer North East London as well as related issues.

#### RECOMMENDATIONS

1. That the Joint Committee scrutinises the information presented, makes any appropriate recommendations and takes any action it considers appropriate.

**REPORT DETAIL** 

NHS officers will bring details for scrutiny of the current position with the Covid-19 vaccination programme in Outer North East London.

#### **IMPLICATIONS AND RISKS**

Financial implications and risks: None of this covering report.

**Legal implications and risks:** None of this covering report.

Human Resources implications and risks: None of this covering report.

**Equalities implications and risks:** None of this covering report.

**BACKGROUND PAPERS** 

None.



## Covid-19 stakeholder update for ONEL JOSC 5 March 2021

This is an update for the ONEL JOSC from the latest stakeholder update on how the NHS across north east London is responding to the Covid-19 pandemic.

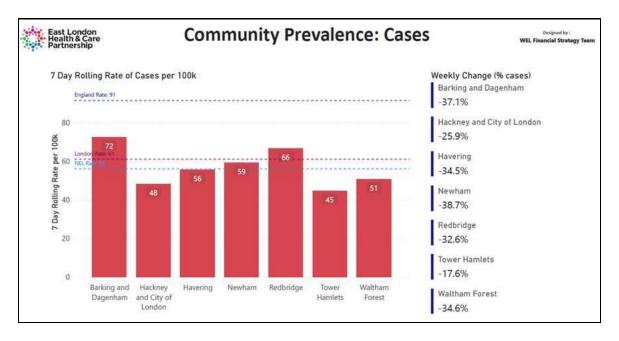
Also attached is a vaccine dashboard, which gives a detailed update on vaccination progress, broken down by borough and patient cohort. Please bear in mind when interpreting the dashboard that different cohorts started at different times with different amounts of vaccine.

#### Community prevalence in north east London

The community prevalence of Covid-19 cases in north east London is shown below, which indicates the weekly rate of cases per 100,000 is continuing to fall in; and the rates are below the England average in all boroughs.

This is due to the fantastic efforts of all those involved with our successful vaccination programme and keeping the virus under control. This includes our communities in keeping to the guidance and everyone in the NHS and social care, along with all our partners – whatever their role in limiting the spread of Covid-19.

But our hospitals continue to be under significant pressure, particularly for patients requiring critical care. It is still important that everyone follows the <u>national guidance</u> to help keep infection rates as low as possible.



#### Vaccine update

We have now given more than 420,000 people in north east London their first dose of the vaccine, including over 70% of people aged 65 to 69, more than 80% of the over-70s and over 90% of residents in care homes for older people.



Vaccine supply is set to increase significantly from 15 March and we are expecting the rate at which people are vaccinated to increase still further.

Anyone aged 60 plus is now being invited to book a vaccination via the <u>national</u> <u>booking service</u>, which means everyone in the first seven priority groups has been offered the vaccine – those aged between 50 and 60 will soon be invited.

Visits to housebound people continue and everyone in cohorts 1 to 6 who is housebound will have been offered the vaccine by 15 March.

The order in which we are vaccinating people is set out by the <u>Joint Committee on Vaccination and Immunisation (JCVI)</u>

Individuals can visit the <u>ELHCP website</u> and <u>frequently asked questions</u> for further information and to answer any queries about the vaccination programme.

We are running **pop-up vaccination clinics** in our community spaces across north east London as part of ongoing efforts to encourage all eligible people to get their jab. These are for people with booked appointments on specific dates, so people should wait to be invited before attending or look out for our tweets and communications from our partners.

Pop-up vaccination clinics have recently been held at <u>City Gates Pentecostal Church</u> in Ilford and <u>Emmanuel Community Church in Walthamstow</u>. They have also taken place in Newham, at the Sri Murugan Temple; the Minaj Ul Quran; the Rangharia Centre and the Redeemed Christian Church of God.

A new Covid vaccination centre, run by NELFT, opened at <u>Liberty Shopping Centre in Romford</u> on 1 March. <u>Walthamstow Library will be available for use in the week beginning 8 March but we are awaiting confirmation of when the vaccine will be available.</u>

#### **Upcoming vaccination information events**

The <u>ELHCP website</u> has details of Covid-19 online information sessions (run by the NHS and partner organisations) for anyone who would like to know more about Covid-19 and the vaccine.

#### Answering questions about the Covid-19 vaccine

Our <u>Covid-19 vaccine chatbot for north east London</u> helps local people find answers to common questions and concerns about different Covid-19 vaccines and how we are delivering the vaccination programme. So far, our chatbot has had over 700 interactions.



## **North East London**

COVID-19 Vaccination Dashboard

## **NEL COVID-19 Vaccine Uptake**



**Total Vaccinations** 

443,535

(Across all sites)

Total Vaccinations by Site (includes non-NEL residents)

Hospital Hubs 65,406

Large Scale Vaccination Centres
39,906

Local Vaccination Sites - PCN 306,773

Local Vaccination Sites - Pharm... 31,450

Care Home 6,847

Eligible Population

797,515

(Individuals in cohorts 1-9)

Individuals Vaccinated

419,702

First Dose (cohorts 1-9)

Percent Vaccinated

53%

First Dose (cohorts 1-9)

#### **Vaccination of GP registered population in NEL by cohort group**

Total First Vaccinations Delivered, Cohorts 1-2

Care home residents 3,438 91%

Care home staff
3,409 57%

Age 80+ 45,905 84%

NHS and social care Worker 27,089 65%

Total First Vaccinations Delivered, Cohorts 3-5

Clinically Extremely Vulnerable 98,936 65%

Age 75-79 30,855 84%

Age 70-74 44,845 83%

Age 65-69 49,032 73% Total First Vaccinations Delivered, Cohorts 6-9

COVID19 at risk 75,822 42%

Carers - DWP 9,631 34%

Age 60-64 43,820 48%

Age 55-59
38,775
34%

Age 50-54
36,665 27%

Data sources: Site data from Foundry, cohort data from NIMS dashboard, care home data from Capacity Tracker.

NOTE: cohort totals and site totals will not add up due to non-NEL residents receiving vaccinations at NEL sites, and NEL residents receiving vaccinations at non-NEL sites.

Latest Date Reported:

04 March 2021

Vaccinations by cohort:

Eligible Population

**Total Vaccinations** 

Percent of Eligible Vaccinated

NEL

797,515

(Individuals in cohorts 1-9)

419,702

First Dose (cohorts 1-9)

53%

First Dose (cohorts 1-9)



Total Vaccinations by Cohort Group

	Total Vaccinations by Conor	Coroup				
	<b>Priority Groups</b>	Individuals	First Dose	First Dose %	Second Dose	Second Dose %
	Age 50-54	133,788	36,665	279	6 809	1%
	Age 55-59	115,259	38,775	349	6 803	1%
	Age 60-64	91,338	43,820	489	686	1%
	Age 65-69	66,732	49,032	739	6 423	1%
ס	Age 70-74	54,087	44,845	839	6 386	1%
age	Age 70-74 Age 75-79	36,685	30,855	849	6 416	1%
<u> </u>	Age 80+	54,586	45,905	849	9,046	17%
ω	Carers - DWP	28,210	9,631	349	6 44	0%
	Carers - Other	0	0	Nal	0	NaN
	Clinically Extremely Vulnerable	151,190	98,936	659	4,634	3%
	COVID19 at risk	179,158	75,822	429	6 1,027	1%
	NHS and social care Worker	41,928	27,089	659	6 2,431	6%
	Other – 0 to 17	276	276	1009	6 5	2%
	Other – 18 to 49	54,205	54,205	1009	6 1,754	3%

Vaccinations by cohort:

Eligible Population

**Total Vaccinations** 

Percent of Eligible Vaccinated

BHR

340,282

(Individuals in cohorts 1-9)

199,264

First Dose (cohorts 1-9)

59%

First Dose (cohorts 1-9)



#### Total Vaccinations by Cohort Group

Data sources: Cohort data from NIMS dashboard.

CCG	NHS BARKI	NG AND I	DAGENHA	M CCG		NHS HAVER	ING CCG				NHS REDBR	IDGE CCG			
<b>Priority Groups</b>	Individuals	First Dose	First Dose %	Second Dose	Second Dose %	Individuals	First Dose	First Dose %	Second Dose	Second Dose %	Individuals	First Dose	First Dose %	Second Dose	Second Dose %
Age 50-54	14,828	4,393	30%	113	1%	18,877	5,425	29%	166	1%	20,563	6,487	32%	227	1%
Age 55-59	12,275	4,380	36%	101	1%	18,620	6,398	34%	175	1%	17,915	7,021	39%	216	1%
Age 60-64	9,107	4,075	45%	65	1%	16,190	7,603	47%	165	1%	15,086	8,277	55%	190	1%
Age 65-69	6,447	4,565	71%	27	0%	12,727	10,117	79%	75	1%	11,818	9,385	79%	153	1%
Ag <b>®</b> 70-74	4,977	4,016	81%	40	1%	12,968	11,703	90%	82	1%	10,042	8,570	85%	104	1%
Ag <b>r</b> 75-79	3,267	2,635	81%	37	1%	9,356	8,596	92%	34	0%	6,840	5,999	88%	226	3%
Age 80+	5,010	4,164	83%	1,247	25%	14,375	13,140	91%	1,041	7%	10,533	9,283	88%	3,804	36%
Carers - DWP	3,398	1,143	34%	9	0%	3,182	1,162	37%	8	0%	3,133	1,284	41%	7	0%
Carers - Other	0	0	NaN	0	NaN	0	0	NaN	0	NaN	0	0	NaN	0	NaN
Clinically Extremely Vulnerable	16,605	11,114	67%	586	4%	16,014	12,650	79%	564	4%	21,165	15,519	73%	1,483	7%
COVID19 at risk	18,911	8,983	48%	121	1%	23,587	12,150	52%	181	1%	27,278	16,021	59%	268	1%
NHS and social care Worker	5,171	3,144	61%	185	4%	6,406	4,809	75%	435	7%	6,067	4,281	71%	492	8%
Other – 0 to 17	17	17	100%	0	0%	35	35	100%	1	3%	83	83	100%	2	2%
Other – 18 to 49	5,551	5,551	100%	161	3%	6,785	6,785	100%	232	3%	9,628	9,628	100%	525	5%

Vaccinations by cohort:

Eligible Population

**Total Vaccinations** 

Percent of Eligible Vaccinated

TNW

351,429

(Individuals in cohorts 1-9)

172,597

First Dose (cohorts 1-9)

49%

First Dose (cohorts 1-9)



#### Total Vaccinations by Cohort Group

Data sources: Cohort data from NIMS dashboard.

CCG	NHS NEWH		NHS TOWER	RHAMLETS	CCG			NHS WALTHAM FOREST CCG							
<b>Priority Groups</b>	Individuals	First Dose	First Dose %	Second Dose	Second Dose %	Individuals	First Dose	First Dose %	Second Dose	Second Dose %	Individuals	First Dose	First Dose %	Second Dose	Second Dose %
Age 50-54	24,258	5,881	24%	80	0%	15,598	3,780	249	6 56	0%	21,161	6,758	32%	106	1%
Age 55-59	19,687	5,828	30%	74	0%	12,059	3,526	29%	<sub>6</sub> 59	0%	18,087	7,362	41%	103	1%
Age 60-64	15,133	6,331	42%	81	1%	9,577	4,940	52%	6 51	1%	13,874	7,739	56%	78	1%
Age 65-69	10,342	7,057	68%	65	1%	6,754	4,645	69%	6 22	0%	10,113	7,365	73%	47	0%
Age 70-74	7,067	5,446	77%	53	1%	4,707	3,775	80%	6 36	1%	8,000	6,493	81%	51	1%
Ag 75-79	4,437	3,431	77%	39	1%	3,079	2,459	80%	6 24	1%	5,628	4,597	82%	47	1%
Agg 80+	6,246	4,862	78%	840	13%	4,731	3,833	819	6 718	15%	8,110	6,465	80%	559	7%
Carers - DWP	5,142	1,739	34%	5	0%	5,837	1,909	33%	6 3	0%	3,540	1,236	35%	10	0%
Carers - Other	0	0	NaN	0	NaN	0	0	Nal	1 0	NaN	0	0	NaN	0	NaN
Clinically Extremely Vulnerable	33,093	19,905	60%	681	2%	25,255	15,691	62%	519	2%	18,540	12,350	67%	332	2%
COVID19 at risk	31,866	10,792	34%	115	0%	23,794	6,165	269	6 79	0%	27,818	11,885	43%	140	1%
NHS and social care Worker	7,168	4,142	58%	290	4%	5,868	3,585	619	346	6%	5,956	3,792	64%	324	5%
Other – 0 to 17	43	43	100%	1	2%	15	15	100%	6 1	7%	57	57	100%	0	0%
Other – 18 to 49	9,636	9,636	100%	232	2%	8,318	8,318	100%	6 221	3%	7,523	7,523	100%	186	2%

Eligible Population

**Total Vaccinations** 

Percent of Eligible Vaccinated

CITY AND HACKNEY

105,804

(Individuals in cohorts 1-9)

47,841

First Dose (cohorts 1-9)

45%

First Dose (cohorts 1-9)



#### Total Vaccinations by Cohort Group

CCG	NHS CITY A	NHS CITY AND HACKNEY CCG										
<b>Priority Groups</b>	Individuals	First Dose	Firs	t Dose %	<b>Second Dose</b>	Second Dose %						
Age 50-54	18,503	3,941		21%	61	0%						
Age 55-59	16,616	4,260		26%	75	0%						
Age 60-64	12,371	4,855		39%	56	0%						
Age 65-69	8,531	5,898		69%	34	0%						
Æge 70-74	6,326	4,842		77%	20	0%						
Age 75-79	4,078	3,138		77%	9	0%						
<b>A</b> € 80+	5,581	4,158		75%	837	15%						
Carers - DWP	3,978	1,158		29%	2	0%						
Carers - Other	0	0		NaN	0	NaN						
Clinically Extremely Vulnerable	20,518	11,707		57%	469	2%						
COVID19 at risk	25,904	9,826		38%	123	0%						
NHS and social care Worker	5,292	3,336		63%	359	7%						
Other – 0 to 17	26	26		100%	0	0%						
Other – 18 to 49	6,764	6,764		100%	197	3%						

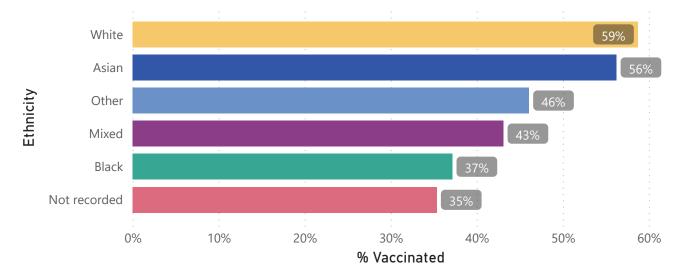
## **COVID-19 Vaccinations:** Ethnicity

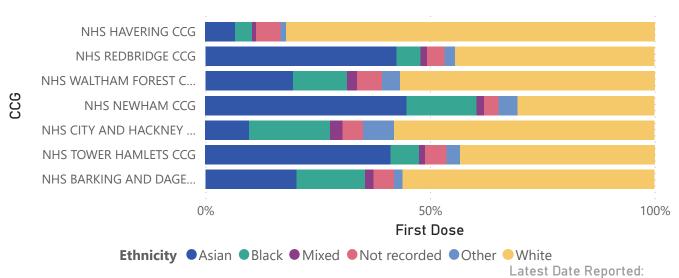


Total Vaccir	nations b	y CCG and	I Ethnicity	/																
CCG	NHS BAR DAGENHA	KING AND AM CCG	NHS CITY			NHS HAV	ERING	G	NHS NEV	VHA	M	NHS RED	BRIDGE	NHS TO			NHS WA		Total	
Ethnicity	First Dose	%	First Dose	%		First Dose	%		First Dose	%		First Dose	%	First Dose	%		First Dose	%	First Dose	%
Asian	8,667	579	6 4,643		52%	5,196		60%	28,036		53%	33,128	64%	19,152		49%	12,442	589	% 111,264	56%
Black	6,482	419	6 8,654		32%	2,985		40%	9,751		36%	4,136	41%	2,971		35%	7,613	409	% 42,592	37%
Mixed	784	40%	6 1,338		38%	744		48%	976		41%	1,132	52%	618		38%	1,406	469	% 6,998	43%
Not recorded	1,964	349	6 2,162		30%	4,303		48%	2,004		24%	2,999	39%	2,213		34%	3,598	369	% 19,243	35%
Other	823	439	6 3,326		41%	932		52%	2,711		48%	1,871	53%	1,398		41%	2,509	509	% 13,570	46%
What what when the second seco	23,871	57%	6 27,718		54%	64,765		64%	19,030		48%	34,482	65%	20,122		51%	36,047	619	% 226,035	59%
Total	42,591	52%	47,841		45%	78,925		61%	62,508		46%	77,748	61%	46,474		47%	63,615	549	% 419,702	53%

#### Percent of Eligible Population (Cohorts 1-9) Vaccinated

#### Total Vaccinations by CCG and Ethnicity



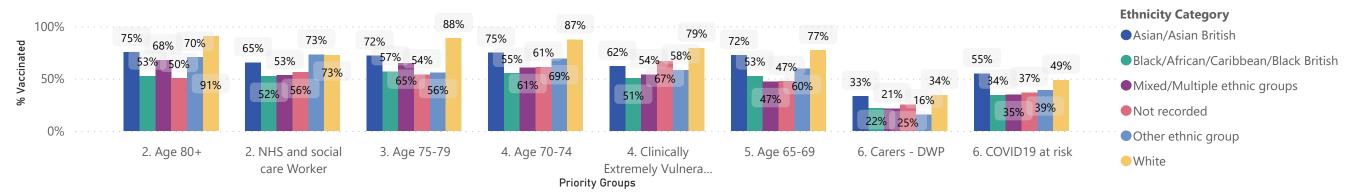


Data sources: Cohort data from NIMS dashboard.

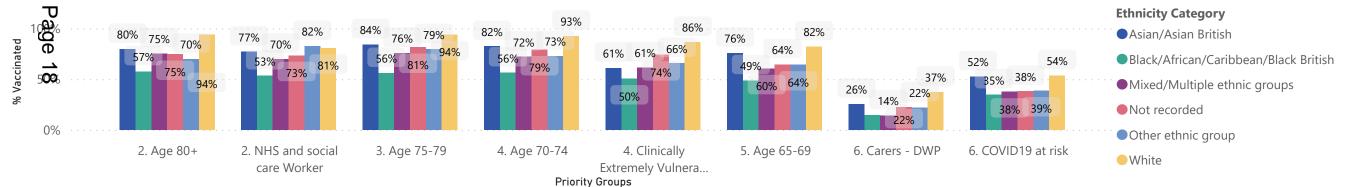
## **COVID-19 Vaccinations:** Cohort by CCG & Ethnicity



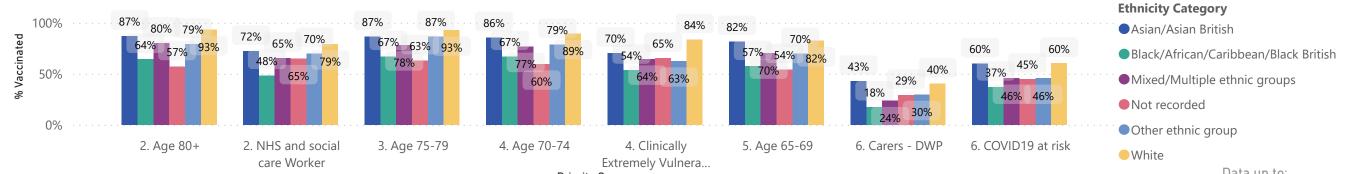




#### Havering - Percent of Eligible Population Vaccinated (current cohorts)



#### Redbridge - Percent of Eligible Population Vaccinated (current cohorts)



Data sources: Cohort data from NIMS dashboard. Cohort ethnicity breakdowns are updated weekly.

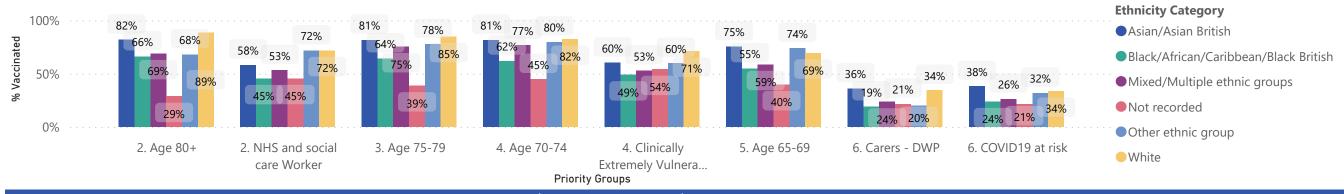
Data up to:

03 March 2021

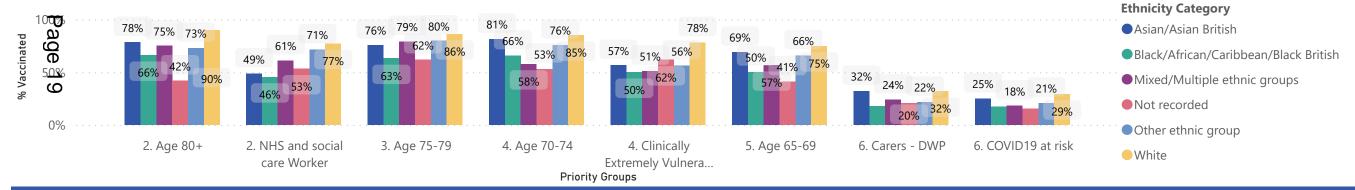
## **COVID-19 Vaccinations:** Cohort by CCG & Ethnicity



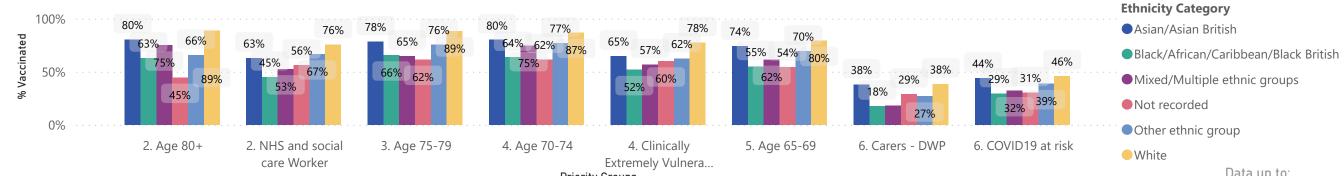




#### Tower Hamlets - Percent of Eligible Population Vaccinated (current cohorts)



#### Waltham Forest - Percent of Eligible Population Vaccinated (current cohorts)



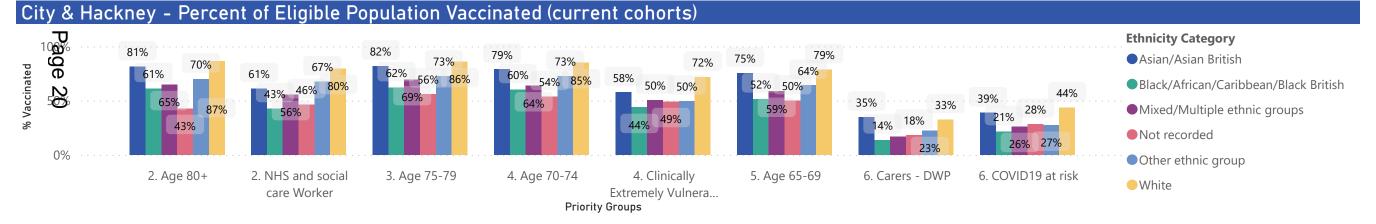
Data sources: Cohort data from NIMS dashboard. Cohort ethnicity breakdowns are updated weekly.

Data up to:

03 March 2021

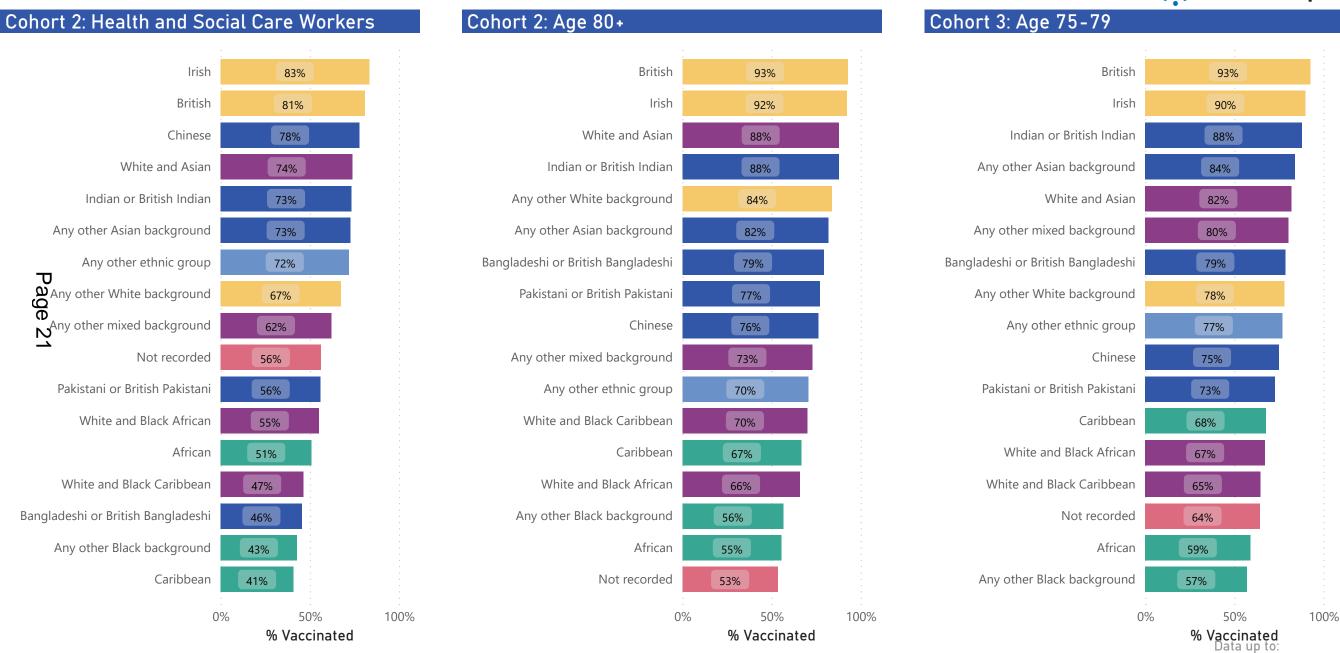
## **COVID-19 Vaccinations:** Cohort by CCG & Ethnicity





## COVID-19 Vaccinations: Cohort uptake by Ethnicity (NEL level)



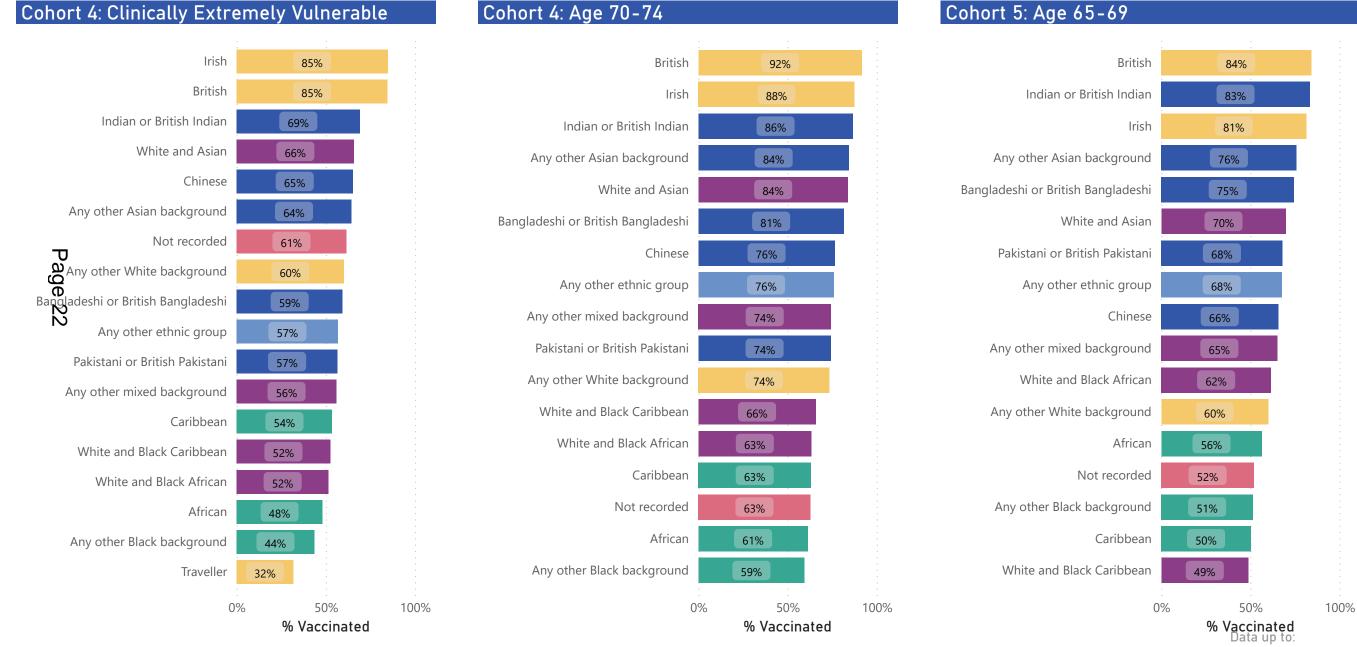


Data sources: Cohort data from NIMS dashboard. Cohort ethnicity breakdowns are updated weekly.

03 March 2021

## **COVID-19 Vaccinations:** Cohort by Ethnicity (NEL level)



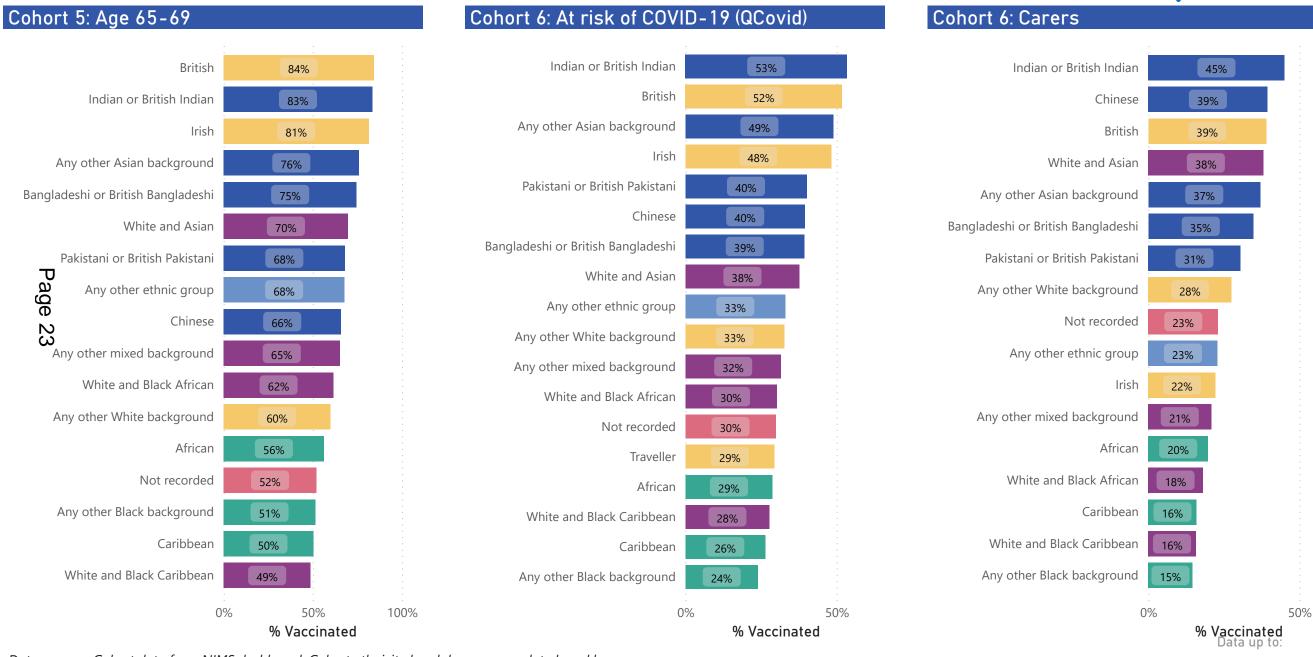


Data sources: Cohort data from NIMS dashboard. Cohort ethnicity breakdowns are updated weekly.

03 March 2021

## COVID-19 Vaccinations: Cohort uptake by Ethnicity (NEL level)



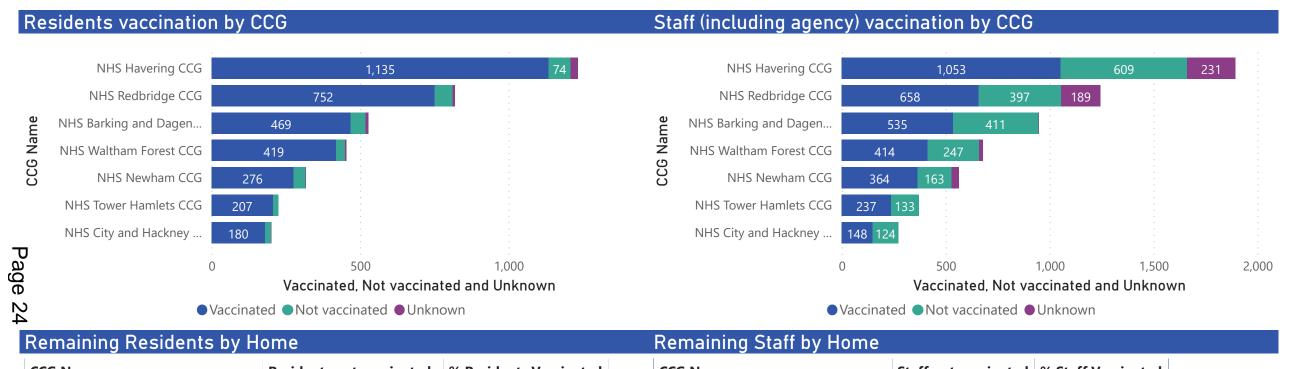


Data sources: Cohort data from NIMS dashboard. Cohort ethnicity breakdowns are updated weekly.

### **COVID-19 Vaccinations:** Older Adult Care Homes





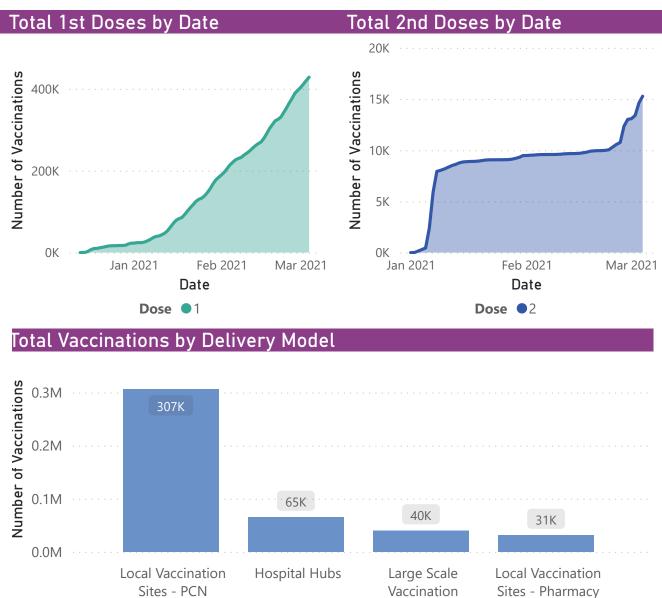


Remaining Residents by H	ome		Remaining Staff by Home	Remaining Staff by Home						
CCG Name	Residents not vaccinated	% Residents Vaccinated	CCG Name	Staff not vaccinated	% Staff Vaccinated					
	49	89%	⊞ NHS Barking and Dagenham CCG	411	56%					
	21	89%		124	54%					
	74	92%		609	56%					
	40	87%		163	65%					
	59	92%		397	53%					
	18	92%		133	64%					
⊞ NHS Waltham Forest CCG	31	92%		247	61%					
Total	292	91%	Total	2084	57%					

## **COVID-19 Vaccinations:** All Sites



Tota	al Vaccinations by Site			
Deli	ivery Model	AZ	Pfizer	Total
⊟	Hospital Hubs	18,861	46,545	65,406
	BARLEY COURT	6,046		6,046
	HOMERTON UNIVERSITY HOSPITAL	6,573	1	6,574
	KING GEORGE HOSPITAL	2,610	11,845	14,455
	MILE END HOSPITAL	3,236		3,236
	NEWHAM GENERAL HOSPITAL		2,094	2,094
ס	QUEEN'S HOSPITAL	396	6,913	7,309
age	ST BARTHOLOMEW'S HOSPITAL		1,866	1,866
25	THE ROYAL LONDON HOSPITAL		21,404	21,404
Oi	WHIPPS CROSS HOSPITAL		2,422	2,422
	Large Scale Vaccination Centres	39,700	206	39,906
	ExCEL Centre (Barts Health)	30,925	206	31,131
	Liberty Shopping Centre	905		905
	Westfield Stratford City (ELFT)	7,870		7,870
+	Local Vaccination Sites - PCN	134,718	172,055	306,773
+	Local Vaccination Sites - Pharmacy	31,448	2	31,450
	Total	224,727	218,808	443,535



Centres

## **Notes, Assumptions & Definitions**



#### Notes and Definitions

#### **Vaccinations by site type:**

Number of vaccinations by site is from NHS Foundry. There are some discrepancies between totals from Foundry compared to local collections due to incorrect labeling of data in Foundry. Queens Hospital was incorrectly labelled King Georges. All Barts Health sites were labelled as Royal London Hospital, they have since been split out but the cumulative totals remain incorrect.

#### **Vaccination by cohort group:**

Number of vaccinations by cohort group is obtained from NIMS dashboard. NIMS report "provides a user with information on patient populations who are within the age groups for COVID vaccinations, their vaccination statues and whether they have been invited for a vaccination by the National immunisations service. The data used to feed the age group criteria has been defined by NHS Digital. Data is mainly derived from primary care records but is also contributed to by national attentity data and NHS and social care Electronic Staff Record (ESR) data."

Re recording of vaccination of Health and Social Care Workers in the NIMS database is an underestimate, based only on workers recorded in the NHS and social care ESR data. Some individuals who have been vaccinated because they are workers, will be counted under other age-based cohorts if their worker status is not recorded at the time of vaccination. As a result, the percentage of Health and Social Care Workers vaccinated is also an underestimate. Similarly, individuals who qualify for Cohort 6 (16-64 with underlying conditions and/or informal carers), may not be identified as such in their vaccination record, and will be counted under age-based cohorts instead. This leads to Cohort 6 progress being underestimated.

There is overlap between cohorts – e.g. An individual may be counted under both 80+ and Clinically Extremely Vulnerable cohorts in the NIMS dataset. As a result, the sum of the total vaccinations by cohort will be an overestimate of the number of individuals vaccinated. Therefore, progress through each cohort should be considered separately.

#### **Care home vaccinations:**

Care home data is obtained from Capacity Tracker, which is completed by care home organisations themselves. In this report we are only presenting data for 'older adult' care homes.



## JOINT HEALTH OVERVIEW AND SCRUTINY COMMITTEE, 16 MARCH 2021

Subject Heading:	Integrated Care System
Report Author:	Anthony Clements, Principal Democratic Services Officer, London Borough of Havering
Policy context:  Financial summary:	The information presented gives details of the planned Integrated Care System for North East London.  No financial implications of the covering report itself.

## The subject matter of this report deals with the following Council Objectives

Communities making Havering	[X]
Places making Havering	[]
Opportunities making Havering	[]
Connections making Havering	[]

**SUMMARY** 

The attached presentation gives details of the planned Integrated Care System covering many NHS services in Outer North East London as well as related issues.

#### **RECOMMENDATIONS**

1. That the Joint Committee scrutinises the information presented, makes any appropriate recommendations and takes any action it considers appropriate.

#### **REPORT DETAIL**

NHS officers will bring details for scrutiny of planned changes to the organisation of services across North East London including the establishment of an Integrated Care System and a single Clinical Commissioning Group.

#### **IMPLICATIONS AND RISKS**

**Financial implications and risks:** None of this covering report.

**Legal implications and risks:** None of this covering report.

Human Resources implications and risks: None of this covering report.

**Equalities implications and risks:** None of this covering report.

**BACKGROUND PAPERS** 

None.



# Integration and innovation: working together to improve health and social care for all

Overview of Government White paper setting out legislative proposals for Integrated Care Systems and what this means for NEL

Update for the ONEL JOSC meeting, 16 March 2021

## White paper - key points to note



The white paper outlines plans to build on the 2019 NHS Long Term Plan and proposes the following:

- Improving accountability in the system. A merged NHS England and NHS Improvement will be placed on a statutory footing and will be designated as NHS England.
- Legislate for integrated care systems, focusing on integration within the NHS to remove boundaries to collaboration as well as integration involving greater collaboration between the NHS and local government and wider partners
- NHS and local authorities will be given a duty to collaborate with each other
- ICS's will be put on a statutory footing comprising of an ICS health and care partnership bringing together the NHS, local government and partners alongside an ICS NHS body which will be responsible for the day to day running of the ICS
- A key responsibility for these systems will be to support place-based joint working between the NHS, local government, community health services, and other partners such as the voluntary and community sector.
- There are also measures around reducing bureaucracy (a focus on changes to competition law and procurement) and improving accountability (more powers for the Secretary of State over NHS England)



- A statutory ICS will be formed from
  - NHS ICS body
  - ICS health and care partnership

### **Integrated Care System**

### **NHS ICS body**

Will merge some of the functions currently being fulfilled by STPs with the functions of a CCG and will be responsible for:

- Day to day running of the ICS
- Developing a plan to meet the health needs of the population within their defined geography;
- Developing a capital plan for the NHS providers within their health geography;
- securing the provision of health services to meet the needs of the system population

### **Health and care partnership**

Will bring together health, social care, public health (and potentially representatives from the wider public space where appropriate, such as social care providers or housing providers) and be responsible for:

- developing a plan that addresses the wider health, public health, and social care needs of the system
- the ICS NHS Body and Local Authorities will have regard to that plan when making decisions.

A key responsibility for ICSs will be to support **place-based joint working** between the NHS, local government, community health services, and other partners such as the voluntary and community sector as well as delegate to emerging **provider collaboratives** 

### **ICS Governance**



### **NHS ICS body**

- Each ICS NHS body will have a unitary board, and this will be directly accountable for NHS spend and performance within the system, with its Chief Executive becoming the Accounting Officer for the NHS money allocated to the NHS ICS Body.
- The board will, as a minimum, include:
  - A chair and the CEO
  - Representatives from:
    - NHS trusts
    - general practice
    - local authorities
    - others determined locally for example nonexecutives.
- NHSE will publish further guidance on how Boards should be constituted, including how chairs and representatives should be appointed.

### Health and care partnership

- Members of the ICS Health and Care Partnership could be drawn from a number of sources including:
  - Health and Wellbeing Boards within the system
  - partner organisations with an interest in health and care (including Healthwatch, voluntary and independent sector partners and social care providers)
  - and organisations with a wider interest in local priorities (such as housing providers).
- ICS should set up a Partnership and invite participants – local areas can appoint members and delegate functions to it as they think appropriate.
- The ICS Health and Care Partnership could also be used by NHS and Local Authority Partners as a forum for agreeing co-ordinated action and alignment of funding on key issues

Clinical leadership - ICSs will also need to ensure they have appropriate clinical advice when making decisions.

### **How the ICS will work**



**Financial remit** - a duty will be placed on the ICS NHS Body to meet the system financial objectives which require financial balance to be delivered. The ICS NHS Body will not have the power to direct providers but arrangements will be supplemented by a new duty to compel providers to have regard to the system financial objectives so both providers and ICS NHS Bodies are mutually invested in achieving financial control at system level.

**Duty to collaborate -** placed on NHS organisations (both ICSs and providers) and local authorities with the Secretary of State for Health and Care to be able to issue guidance on what delivery of this duty means

**Triple Aim** duty on health bodies, including ICSs focused on: better health and wellbeing for everyone, better quality of health services for all individuals, and sustainable use of NHS resources.

**Joint committees -** proposing to create provisions relating to the formation and governance of these joint committees and the decisions that could be appropriately delegated to them; and separately, allowing NHS providers to form their own joint committees. Both types of joint committees could include representation from other bodies such as primary care networks, GP practices, community health providers, local authorities or the voluntary sector.

**Collaborative commissioning –** focus on working across ICS boundaries allowing services to be arranged for combined populations - allow ICSs to enter into collaborative arrangements for the exercise of functions that are delegated to them, enabling a "double-delegation".

**Patient voice** – role of Healthwatch and others in strengthening patient voice at place and system levels – focus on genuine co-production

# <sup>2</sup>age 34

### **What this means for North east London**



- These proposals are broadly in line with our direction of travel. We have a strong history
  of partnership working in NEL and our collective response to the Covid-19 pandemic,
  across health and care has demonstrated the strength of this approach
- We have established strong borough based working and integrated care partnership working across boroughs where it makes sense and place based working will be at the core of our ICS and the proposed legislation supports us to continue to do this
- We have also already been establishing strong provider collaboratives between our acute providers and we have a community based out of hospital collaborative which brings together mental and community health services, as well as a reducing health inequalities collaborative and a primary care collaborative to and these form a key part of our ICS approach
- In April 2021 our seven CCGs will become one single CCG for NEL, we will still be establishing our ICS board and reviewing our clinical leadership and focusing on reducing health inequalities. We are expecting further guidance and will continue to work with our partners to shape the emerging governance structures and priorities

## A locally focused approach



- The borough based partnerships are the building block of local decision-making and will each have a local partnership board.
- Where there is benefit in working across larger footprints, especially around transformation of acute pathways, our Integrated Care Partnerships bring all partners together to improve services.
- The vast majority of responsibility will be delegated down to the local level, but NEL ICS will maintain some functions where it is appropriate to operate at scale.

## People at the heart of everything we do

We are committed to:

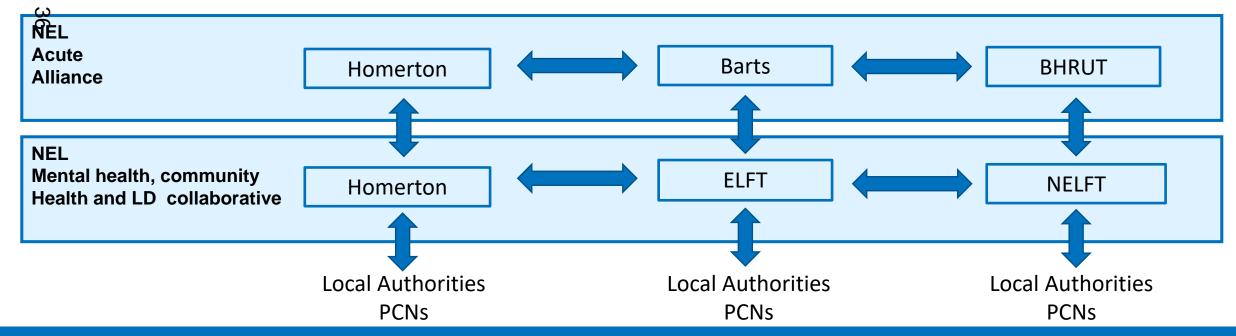
- Exploring opportunities for co-design and co-production
- Establishing an oversight group of experts to support change programmes
- Looking at how we can involve local people with lived experience in the transformation of health and care services
- Involving community and voluntary services and look at how we involve and inform critical friends
- Where significant change is required, a public consultation process would ensure further engagement opportunities for local people.

### **Provider collaboration**



### NHS provider trusts will be expected to be part of provider collaboratives, in order to:

- deliver relevant programmes on behalf of all system partners;
- agree proposals developed by clinical and operational networks, and implement resulting changes (from standard operating procedures to wider service reconfigurations);
- challenge and hold each other to account through agreed systems, processes and ways of working, e.g. an open-book approach to finances/planning;
- enact mutual aid arrangements to enhance resilience, for example by collectively managing waiting lists across the system.



## **Expected timeline**

- The Bill is likely to go through Parliament in the summer, with Royal Assent expected by January 2022.
- We will be aiming to move in to a transition phase in NEL from September 2021.

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8 January 2020

Via email

## North East London Integrated Care System response to the NHSE/I paper "Next steps for integrated care"

As a newly designated ICS we have shared and discussed the paper in a number of different forums and with a range of stakeholders including provider CEOs, LA CEOs, CCG Chairs, Healthwatch representatives and staff. We have been on a journey to become an ICS over the last few years and are pleased that the paper is in line with our direction of travel and that neither of the options laid out in the legislative proposals will disrupt our intentions. The proposals need to ensure that as an ICS we can devolve decision-making and resources as far as possible to local partnerships of NHS bodies and local authorities, building on the Integrated Care Partnerships and other arrangements that have been developed already and which have strengthened during the response to the ongoing Covid-19 pandemic.

In principle our preference is option two which we believe will help us move to a more integrated way of working sooner. It will bring more stability for our staff and provide the accountability and leverage for the ICS to deliver its priorities. However the detail of how it will work needs further clarity as follows:

- Detail is needed on areas such as managing conflict, change and transformation and managing situations where not everyone is in agreement so that decision making is not slowed down and is as seamless as possible.
- The paper suggest that no organisation can veto a decision but how would this work in reality? There is a balance to be made between sharing ownership and responsibility and the statutory responsibility of individual bodies, so careful thought needs to be given to the governance that frames this.
- Given the above, we believe that it is not just the roles of CCGs that need to change; the statutory powers and responsibilities of Foundation Trusts will also need to change to ensure they are more firmly grounded in order to focus on delivery of ICS outcomes.
- A duty to co-operate is quite loose and we will need some stronger incentives and requirements to make delivering population health everyone's business. A clear financial and contracting framework better suited to aligning system priorities is required enabling resources to be invested in line with population need and supporting organisations to work together to drive value rather than encourage them to act independently to drive growth. National versus local priorities and measures of performance will be critical as well as a mechanism for agreeing this across multiple partners. What are the levers to exert in order to develop system accountability for whole population planning if differences/clashes exist between partner organisations' priorities?
- One of the cornerstones of CCGs is the importance of clinical leadership –
  particularly that of experienced primary care leaders. We would like to see the
  legislation maintain and develop the voice of clinical leaders from primary care and
  demonstrate how the local voice continues to be heard in the new governance,
  ensuring we do not lose what we have in place already.
- Similarly, there needs to be more clarity about how the lay members and nonexecutives will be involved and able to influence at an ICS rather than just at the organisational level.

 Because of our size as an ICS, with a population of around 2 million, as well as our seven place based partnerships matching our local authority boundaries, we also have Integrated Care Partnerships covering more than one borough. We welcome the emphasis on the role of place but further clarity is needed on the relationship with other local partnerships. In addition there needs to be a stronger emphasis on joint commissioning and delivery of integrated health and care at a place level.

For north east London it is essential that any changes ensure there is a greater emphasis on the role of local authorities in addressing health inequalities and improving health outcomes as well as their role in strengthening democratic accountability in decision making. Additionally we fundamentally believe any development of integrated care needs to develop the importance of meaningful and systematic participation of residents.

### North east London response to the feedback questions:

## Q1. Do you agree that giving ICSs a statutory footing from 2022, alongside other legislative proposals, provides the right foundation for the NHS over the next decade?

In principle, we are supportive of the move to ensure ICSs have the right statutory footing and authority to make effective decisions and be held accountable to the local population. We have been working closely as providers and commissioners for some time and would welcome the opportunity to establish decision making joint committees and formally bring together providers and commissioners. It is important that the legislation should provide a foundation not just for the NHS but for a genuine partnership of the NHS with local government across health services, social care and the wider determinants of population health.

## Q.2. Do you agree that option 2 offers a model that provides greater incentive for collaboration alongside clarity of accountability across systems, to Parliament and most importantly, to patients?

Ultimately we would welcome legislative change with minimal disruption particularly as we continue to respond to the ongoing Covid-19 pandemic, but at the same time ensures there is robust decision making and resources to strengthen partnerships of NHS and local government at a local level.

Option two makes the most practical sense and would be best particularly for our staff, noting the reassurance for CCG employees with regard to terms and conditions. We welcome the reassurance about the continued need for commissioning functions and the role this will play. However we would also welcome further clarity on 'repurposing CCGs', particularly clarity and reassurance around what happens to the CCG's legal duty to involve patients and residents if CCGs are abolished.

We also welcome the emphasis on the role of local government in future plans for ICSs as they are an equal partner around the table and it is essential that any change allows us to strengthen the relationships and approach we have already developed and builds on our significant progress to date. In many ways, the proposal could go further and be more ambitious about the role of health and social care integration as it is light on details around social care. Additionally the proposal could define how ICS's plan and provide their own services to ensure greater integration with local authorities. Further clarity is also needed on continuing health care (CHC) and the Better Care Fund where local government and NHS responsibilities and financial regimes are currently blurred.

We have made great strides in developing our provider alliances, particularly over the last 12 months and welcome the opportunity to continue to develop these as well as our place based approach which is fundamental to the way we work in NEL.

Finally, it would be helpful if the legislation could provide the necessary support to ICS's to ensure that when out of hospital services are transformed there is a focus on place based working, including primary care, community and mental health services, with an emphasis on local provision and addressing health inequalities.

## Q.3 Do you agree that other than mandatory participation of NHS bodies and Local Authorities, membership should be sufficiently permissive to allow systems to shape their own governance arrangements to best suit their populations needs?

Certainly across north east London we have built our integrated approach around what works best for each place, rather than applying a one size fits all arrangement. For example our three CCGs in BHR have worked collectively since 2013 and have a well-established integrated care partnership and the same approach across our City and Hackney footprint, whereas across Tower Hamlets, Newham and Waltham Forest we work much more on a borough basis. Shaping our own governance arrangements to best suit population need would be essential for us to ensure we continue to build on the progress we have already made. We would like to ensure that any change enables local partnerships to take initiatives and have discretion to use resources to respond to local need. The legislation should clarify the functions best dealt with at ICS level (and regional and national level) with a strong presumption that as much decision making as possible should be at local level.

In addition we do want a strong voice for our primary care colleagues ensuring there is good primary care representation as part of our ICS governance, so further clarity on this would be helpful and the freedom and scope to create our own approach utilising the strong clinical voice we have across NEL is essential.

## Q.4 Do you agree, subject to appropriate safeguards and where appropriate, that services currently commissioned by NHSE should be either transferred or delegated to ICS bodies?

In principle, yes we do agree to this. However we would want to see greater clarity on how this would work in practice, in particular clinical pathways and the operating model and population management approach. Given our close proximity to other London ICSs as well as Essex we would want to see an approach that took in to account population flow as well as footprint.

Across NEL we have already made significant progress with how we operate services such as cancer across a broader footprint and we would welcome the opportunity to build on this and reduce some of the layers of governance.

In conclusion we are broadly supportive of the proposals laid out in the paper and would welcome further clarity on the areas outlined. Our overarching priority is what is best for patients and their engagement in our new systems is critical, so we welcome any further steps to ensure this is front and centre of our ICS.

Jane Milligan

Senior Responsible Officer

NEL ICS

Marie Gabriel Independent Chair NEL ICS

Myabiel





## JOINT HEALTH OVERVIEW AND SCRUTINY COMMITTEE, 16 MARCH 2021

Subject Heading:	Whipps Cross Redevelopment Update
Report Author:	Anthony Clements, Principal Democratic Services Officer, London Borough of Havering
Policy context:  Financial summary:	The information presented gives details of the current situation with Covid-19 in North East London. No financial implications of the covering report itself.

## The subject matter of this report deals with the following Council Objectives

Communities making Havering	[X]
Places making Havering	[]
Opportunities making Havering	[]
Connections making Havering	[]

SUMMARY

The attached information gives details of the planned redevelopment of Whipps Cross Hospital.

### **RECOMMENDATIONS**

1. That the Joint Committee scrutinises the information presented agrees any comments and questions it wishes to submit for response and takes any action it considers appropriate.

REPORT DETAIL

The attached documents give details of the planned redevelopment of Whipps Cross Hospital. This follows the decision of the Joint Committee at its previous meeting to scrutinise these issues. Unfortunately, due to current NHS pressures, NHS officers working on the project will be unable to attend the meeting. The Joint Committee is however asked to agree any questions or comments on the proposals and submit these for response by the project team.

**IMPLICATIONS AND RISKS** 

**Financial implications and risks:** None of this covering report.

**Legal implications and risks:** None of this covering report.

**Human Resources implications and risks:** None of this covering report.

**Equalities implications and risks:** None of this covering report.

BACKGROUND PAPERS

None.



### **Whipps Cross Redevelopment Update**

This update has been prepared for the Outer North East London Joint Health Overview and Scrutiny Committee (ONEL JOSC) Meeting on Tuesday 16<sup>th</sup> March 2021, 5pm.

### Introduction

- 1. Barts Health NHS Trust is planning to build a brand new hospital at Whipps Cross. It will provide the same core NHS services as today, including A&E and maternity, with improved modern facilities, in better surroundings, for the whole community. A new flexible hospital design, able to adapt to future healthcare demands, will have more clinical space for staff to treat patients within an environment of improved care and wellbeing. The development's design is being led by healthcare professionals, with important input from patients and the local community.
- 2. The programme is continuing to progress, despite the unprecedented clinical and operational challenges of the COVID-19 pandemic that our staff and our health and care partners have been facing. We are continuing to develop the Outline Business Case (OBC) ahead of submission to the Department of Health and Social Care later this year.
- 3. This note provides an update on the redevelopment programme, including the latest on: the size and shape of the new hospital, the Margaret Centre services and the emerging designs both for the hospital and the wider Whipps Cross site. The latest designs were published in February in a booklet as part of the pre-planning application consultation. This is attached as an appendix to this note.

### Capacity in the new hospital

- 4. Our ongoing demand and capacity modelling is confirming the assumptions we made in the Strategic Outline Case (SOC) for the new hospital still apply<sup>1</sup>. We have not finalised this work but, overall, we should expect to require fewer overnight inpatient beds in the new hospital, as we expect to carry out more day case surgery and diagnostic tests and deliver more same-day emergency care.
- 5. However, the number of beds in any hospital is not fixed and, through the hospital design, we will have the flexibility to respond to changes in operational pressures, with an appropriate number of beds. Importantly, and in response to feedback, the

<sup>&</sup>lt;sup>1</sup> See the September 202 publication, <u>Building a Brighter Future for Whipps Cross: Moving to the next stage</u>





latest designs for the hospital and the wider site now also include additional space for future hospital expansion should it be needed in the future.

- 6. In support of this, we continue to work closely with our partner organisations in north east London to ensure our assumptions are aligned with respect to demand and capacity planning across the local health and social care system. Working together, we are also considering with partners how best to realise the benefits of the opportunity the redevelopment gives us, as a local health and care system, to colocate community services on the Whipps Cross site in a way that will continue to support the delivery of integrated care strategies.
- 7. At around 80,000 square metres, the new hospital will have more clinical space than today in which to treat patients with the overall proportion of clinical space expected to increase from 50% in the current hospital to around 65% in the new hospital. This will help staff deliver improved pathways of care including more space and facilities to diagnose and treat emergency patients on the same day to avoid admissions and more spaces for day case surgery. The new hospital will also improve patient experience, privacy and dignity, with around 70% single rooms in the new hospital, compared to only around 17% today.

### **The Margaret Centre**

- 8. Over the last few weeks, we have received representations about specialist palliative care and end-of-life care, with respect to the long-term future of the Margaret Centre in the context of the redevelopment of the hospital. The new hospital will continue to provide specialist palliative and end-of-life care. However, in light of some of the points made in the representations, clinicians have agreed to review what we have been describing as the future model of care.
- 9. This review will be looking at how we organise the provision of specialist palliative care and end-of-life care in the new Whipps Cross Hospital; and we are working with partner organisations in the local health and care system to agree next steps, ensuring the focus continues to be on planning and delivering the highest quality care for our patients, their families and those that care for them.

### Latest designs for the hospital and the wider Whipps Cross site

10. The overarching design vision, which has been positively received, is to create 'a hospital in a garden and a garden in a hospital', connecting the hospital more

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strongly to the local areas and the neighbouring Epping Forest, with the healing benefits that that can provide. Key benefits of the emerging hospital design include:

- a cluster of ward modules around a central hub, allowing different departments to work together more effectively and helping to minimise walking distances for patients and staff, making the hospital easy to get around with better wayfinding;
- more space for clinical activity and significantly more single rooms for patients;
- the flexibility and adaptability to respond to changing healthcare needs in the future - we have seen how important this requirement is during the hospital's response to the COVID-19 pandemic; and
- an exemplar sustainable building that is designed to achieve the target of net zero carbon.
- 11. In relation to the wider site, we want to create a much more accessible place than at present, promoting active travel with new walking and cycling routes connecting the site to Epping Forest and the neighbourhoods around Whipps Cross. A plan is being developed to promote active travel and to improve public transport connectivity to the hospital and we continue to work closely with Waltham Forest and Redbridge local authorities, Transport for London and the Greater London Authority.
- 12. We expect the combination of different initiatives will help reduce the reliance on car use, recognising there will still be an ongoing need for car parking on the site. Our plans envisage the construction of a new 500-space multi-storey car park to be completed ahead of the construction of the new hospital. But we assume we will need to construct a second car park after completion of the new hospital, even though the size of that second car park is not yet known we will need to assess the impact of the active travel plan before deciding final car parking requirements.
- 13. Once the new hospital is built and services have relocated into it, the land not required for the new hospital will be released for development, primarily for much-needed new homes, including an assumption of 50% affordable housing. We are also planning to retain space on the site for future healthcare uses.
- 14. Our emerging designs for the wider site also envisage a new neighbourhood with its own identity, including integration with some of the hospital's oldest buildings in a way that celebrates the heritage aspects, complemented by shops, leisure facilities

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and green public spaces, such as a new public park. The feedback we have already received has helped us to develop the proposals further. Below are four of the main areas where we have listened to feedback and made changes that are reflected in the latest published designs:

- many wanted to see additional space retained for the hospital to potentially use in the future -additional space has therefore been identified for potential hospital expansion and other health services;
- concern was raised about the proximity of some of the proposed buildings to
  existing homes around the site both the hospital and the multi-storey car park
  have been moved further away from the boundary and parts of the hospital
  closest to our residential neighbours have been lowered. It is also proposed to
  plant more trees along the site's boundaries;
- lots of people liked the idea of a new park and wanted to see as much green space as possible. Our plans would create a new park around the restored chapel, re-establishing a strong green connection between the hospital and Epping Forest for everyone to enjoy. The plans also now include gardens and landscaping across the site and a new green route for pedestrians and cyclists along what we are currently calling the Fille Brook;
- we heard from some people how much they value the historic buildings. We want
  to celebrate their history and give them a new lease of life. The plans would
  restore the chapel and create a feature of it in the new park and refurbish the four
  historic pavilions to create new homes and community.

### **Enabling Works**

15. We are about to appoint a contractor for demolition of the disused buildings on the site of the former nurses' accommodation, the preferred location for the new hospital. We expect the works to begin in the coming weeks. This first phase of the enabling works allows us to move forward to make the site ready for the construction of the new hospital and will include the temporary re-provision of car parking spaces ahead of the main works and construction of the new permanent car park.

### **Communications and Engagement**

16. The Whipps Cross Redevelopment is a programme that exists for the local community, to deliver real benefits for health, wellbeing and regeneration of the

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community that can be enjoyed by generations to come. Effective communication and engagement across the communities served by the hospital – is key to the redevelopment, to ensure people are kept informed and to seek their views so they can help us shape, develop and improve our plans for their hospital.

- 17. Over the past few months we have held a total of 25 focus groups. In September and October our Health and Care Services team held focus groups for patients about individual experiences of clinical services at Whipps Cross. Throughout November and December we held a series of design focus groups, covering the following topics, which included representation from local people across the communities served by Whipps Cross:
  - Healing Environments Public Spaces
  - Patient Journeys (moving around the hospital)
  - Inclusive Design
  - Healing Environments Clinical Spaces
  - Travelling to Hospital
  - External Approach and Green Spaces
- 18. We are now in the second phase of our pre-planning application consultation, in which staff and local people have the chance to have their say on our latest plans in a variety of ways: through a series of public meetings (held on 27<sup>th</sup> February, 2<sup>nd</sup> March and 4<sup>th</sup> March), staff meetings, a dedicated email inbox and phone line and an online survey.
- 19. As well as communicating about the programme through established Whipps Cross communications channels, we also work very closely with our partners in Clinical Commissioning Groups and local Councils (including Waltham Forest, Redbridge and Epping Forest) who support and enable us to communicate and engage widely with local people and groups across the communities who use Whipps Cross.
- 20. We are also being supported in our thinking around engaging and involving members of the community through our Community Engagement Action Group and through community leaders who are involved in supporting us establish a new community forum for Whipps Cross.



### Conclusion

- 21. In conclusion, the Whipps Cross redevelopment programme is continuing to progress, despite the unprecedented clinical and operational challenges of the COVID-19 pandemic that our staff and our health and care partners have been facing. We continue to work with very closely with our local health and social care partners, our staff and local people to develop the plans for a brand new hospital that can serve the local community for generations to come.
- 22. Further information about our vision, the story so far, the proposed designs, and other materials can be found on our website bartshealth.nhs.uk/future-whipps.

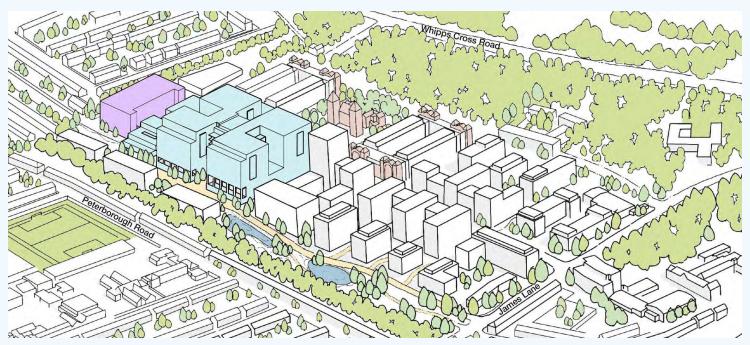








## Updated designs for a new hospital and a brighter future for Whipps Cross



A sketch looking north-east showing our updated proposals for the Whipps Cross site. The new hospital is shaded in blue and the new multi-storey car park is shaded in purple.

In November last year we consulted with local people about our emerging vision and designs for a new 'hospital in a garden and a garden in a hospital' for Whipps Cross.

Our plans aim to transform the area, creating a new, state-of-the-art NHS hospital, with improved access to the site and new green spaces, re-establishing its connection to the surrounding forest. On the wider Whipps Cross site we envisage a vibrant neighbourhood with new amenities for everyone to enjoy, including a public park.

Thank you to everyone who gave us feedback or attended one of our online discussion meetings. Your comments were hugely valuable and have informed the development of our designs.

The design team has considered all feedback and this document shows how we have reflected it in our proposals.

We want to hear what you think about these updated designs. This spring, we hope to submit a planning application to the London Borough of Waltham Forest (LBWF).

For background information on the site and our previous phases of engagement and planning consultation please visit our website: bartshealth.nhs.uk/future-whipps

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### Have your say



Join one of our online discussion meetings on:

- Saturday 27 February, 10.30-11.30am
- Tuesday 2 March, 12-1pm
- Thursday 4 March, 6.30-7.30pm To register your attendance, go to whipps-cross-development2. eventbrite.co.uk
- Complete the online survey: future-whipps-survey.co.uk
- Complete and return the feedback form attached
- Email: FutureWhipps. BartsHealth@nhs.net
- Freephone: 0800 307 7961
- Engage using #FutureWhipps and @WhippsCrossHosp

## A brand new, better hospital

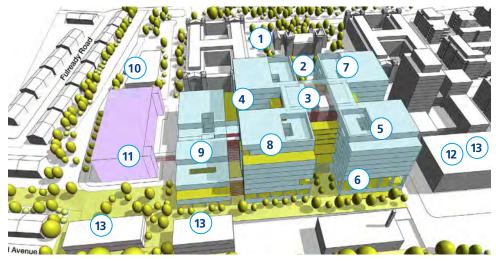
The new Whipps Cross hospital will continue to deliver the same core services as today, including the Emergency Department and maternity, for the whole community.

The overall size of the planned new hospital is around 80,000sqm. This is smaller than the current hospital (which is around 91,000sqm) but the layout of the new hospital will be organised much more efficiently than the current one, with clinical departments closer to each other so that journeys between them are much shorter for patients and staff.

Due to be completed in 2026, the new hospital will have more clinical space than today – at least 65% of the overall space in the future will be for clinical activities, compared to around 50% today (which is an increase of around 5,000sqm). This will help staff deliver improved care with more space to diagnose and treat emergency patients on the same day to avoid admissions and more spaces for day case surgery. It will also improve patient experience, privacy and dignity with more single rooms in the new hospital, compared to today.

The new hospital will have:

- Improved core NHS services brought closer together for better patient care
- All new clinical departments including intensive care, emergency and maternity
- More clinics and same day patient care
- Better access to diagnostics
- Increased clinical space for patients
- Easier access and navigation for patients, staff and visitors
- Coordinated transport links and improved parking
- A sustainable design



View of the new hospital looking east towards Epping Forest. The new hospital is shaded in blue and the new multi-storey car park is shaded in purple.

Since the last consultation, the design for the new hospital has evolved, and it now includes:

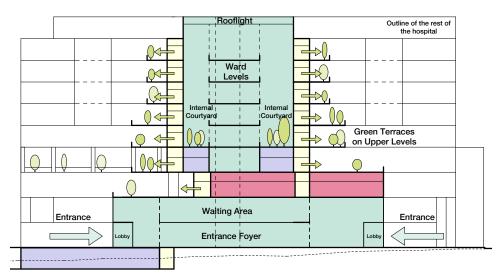
- 1 A stronger green route into the hospital and better views out to the forest
- 2 Direct access from the main entrance onto a new park, which is currently being called Chapel Park, for staff and visitors to enjoy
- 3 A central entrance space at ground floor, full of natural light, that will act as a meeting hub with clear wayfinding to all departments
- 4 Access from all wards to outdoor green terraces, improving well-being for staff, patients and visitors
- (5) Improved staff facilities and spaces to relax
- 6 A publicly accessible café / restaurant that will include outdoor seating areas to take advantage of the new green space, which is currently being called Fille Brook Lane
- 7 Space for a shop near the entra composite by additional amenities around Chapel Park

- 8 An amended design with the highest part, at nine storeys (excluding roof top servicing), furthest away from our neighbours. We have also moved the main hospital building further away from the residential boundary
- 9 A sustainable design including sustainable heat and power sources to contribute to our drive to net-zero carbon
- 10 Alongside the new hospital, a new community health and care facility could be developed
- (11) A new multi-storey car park with a bridge link connecting it to the new hospital
- 12 Potential location for a second multi-storey car park
- Fille Brook Lane and other spaces identified for potential hospital expansion should it be needed in the future.



The new hospital is being designed with staff and patients, in focus groups and workshops.

The hospital's flexible and adaptable design will be able to adjust to new clinical ways of working and future healthcare demands and we have retained space on the site for future expansion. The new layout, with its central entrance and closely connected clinical departments, will enable quicker diagnosis and mean patients spend less time traveling around the hospital site and instead receive the care they need in one place. We're building a hospital at the leading edge of sustainable design, striving to deliver a net zero carbon building. It will also have a better green environment with more natural light and green terraces improving well-being for all who use it.



A cross section through the middle of the new hospital.

## New green spaces

Creating more green spaces is a core part of bringing our vision of a 'hospital in a garden' to life. The proposals have developed and now include two major new green connections.

### **Chapel Park**

- We received positive feedback on our ideas for a new park and we think it would work really well around the restored chapel, creating a fantastic green connection between the hospital and Epping Forest
- The ground floors of the buildings facing the park would be for restaurants or shops, creating a vibrant and social meeting place for local people, patients, hospital staff, and visitors

### **Fille Brook Lane**

- A new landscaped route has been designed connecting Lea Bridge Road and James Lane for pedestrians and cyclists
- Currently called Fille Brook Lane, it would have wetland features and places to play, improving local journeys across the area
- The wetland features would also improve water management and drainage, to reduce existing local flooding issues, as well as improve biodiversity



# A brighter future for Whipps Cross

There was a huge amount of support for our 'hospital in a garden and a garden in a hospital' vision and we have continued to use this as the inspiration for the overall plan for the site.



An illustration of the updated overall plan. The area outlined in blue shows the proposed hospital and car park site and the red outline shows the boundary of the wider Whipps Cross site.

### 1 A new, better hospital

The new hospital will be a fantastic new facility for patients, staff and visitors. It will have more clinical space than the current hospital, treating more people in one visit, on the same day. We've also identified room adjacent to the hospital for it to expand in the future if needed.

### (2) Community health building

This site has been identified as a potential location for a community health building.

## 3 Improved car parking for patients, staff and visitors

We are planning to improve parking facilities for patients, staff and visitors with a 500 space multi-storey car park, which will be ready to open at the end of 2022. Following feedback from local residents we have looked carefully at its design and location to minimise the impact on our neighbours and the environment. We are also improving access to the site and promoting active travel options to reduce caruse at Whipps Cross.

## 4 A real connection with nature and a new park

There was support for our vision to include more green areas and create a new park. We have designed a strong, green route through the site and a new public park around the old chapel. Overall, around a third of the site will be green and public space and we would love to hear from you about the types of landscape and play facilities you would value here.

## 5 Celebrating the site's history and creating a new social space

Our aim has always been to retain the most valued parts of the historic buildings and give them a new lease of life. Restoring the chapel and creating a feature of it within a parkland setting would provide a new feature to the area north of the new hospital. Meanwhile, new homes, with shops and community spaces at ground floor level, spilling out onto the park, could be sensitively integrated between the four historic pavilions to create a place with a sense of identity and character.

### 6 A new neighbourhood

The rest of the site would see new homes – including affordable homes, family houses and some to support later living – along with gardens and community facilities.

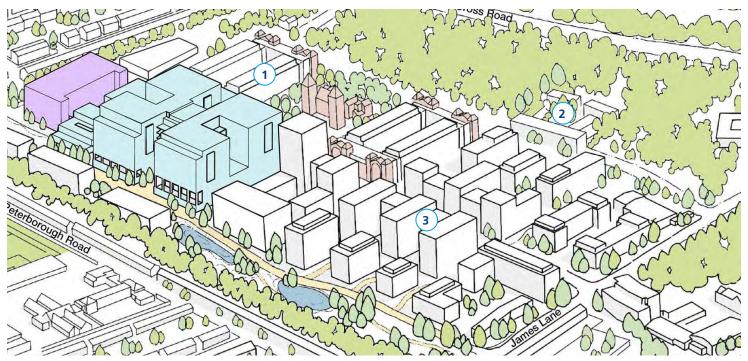
## 7 Improving connections and encouraging active travel

Creating an accessible place, with new walking and cycling routes and strengthened connections to the surrounding town centres is a core part of our plans. This would help to embed the principles of the 15-minute neighbourhood where everyone would be able to meet most, if not all, of their needs within a short walk or bike ride from their home. Along with a new 2km walking loop the proposals include a new landscaped route for pedestrians and cyclists, referred to as Fille Brook Lane, connecting Lea Bridge Road and James Lane.

# A new neighbourhood that is part of the wider community

Along with the new hospital, there is an incredible opportunity to create a new neighbourhood with new homes, green spaces and local facilities.

The site could deliver a minimum of 1,500 homes, including 50% affordable homes and key worker housing is being considered as part of this affordable housing provision. The detailed design and mix of the new homes would be decided at a later stage and be subject to a further formal planning application in the coming years.



A sketch looking north-east showing our updated proposals for the Whipps Cross site.

### 1 Chapel Park homes

- This area could sensitively incorporate new homes around the new park and in between the restored heritage pavilions
- These would reflect the character and identity of the historic buildings and create a vibrant place with shops, cafés and community uses at ground floor level, spilling out onto the park

### 2 The Forest site

 This area has been identified for a later living development

### 3 Other new homes

- The homes in this part of the site would be spread across buildings of different heights and include some terraced homes as well as apartments
- The plans carefully consider the way these new homes and buildings could be set out to minimise the impact on existing residents. The buildings close to existing homes would be set back from the boundary and less than eight storeys, increasing in height towards the centre where the buildings could range from eight to 11 storeys, with potentially one building at 18 storeys
- The residential streets would have gardens and space for local shops and amenities at ground floor level
- In line with local and regional policy, this would be a car-free development and only disabled parking would be provided for the new residents

# Improving access and encouraging active travel

Map showing proposed access routes through the site (hospital shaded in blue, car park shaded in purple)



# Improved car parking for patients, staff and visitors

It is hugely important that the hospital – which will be operational throughout the construction of the new buildings – always has parking available for patients, staff and visitors. That is why we are building a new multi-storey car park first, which will be ready in 2022.



Sketch image of the car park at ground level.

Following feedback from local residents we have moved the car park further away from the residential boundary and it will be lower in height than the existing buildings that are to be demolished. It has been reduced from 700 to 500 spaces. We are investigating innovative greening and screening solutions to reduce its impact further and make it more sustainable.

The car park will have:

- 500 spaces, including disabled parking
- secure staff cycle parking
- a bridge linking the car park to the hosp
- electric vehicle charging points

In line with local and regional policy we are exploring ways to reduce the number of people who need to travel to the hospital by car. For example, we are developing an Active Travel Plan and have begun working with Transport for London to improve public transport, particularly bus connections.

To minimise the scale of this car park and ensure future site flexibility, we have also identified a location for a potential second multi-storey car park, which would be constructed after the hospital is complete. Further work will be needed to determine the size required.



## Responding to your feedback

The feedback we have received has helped us to develop the proposals further and we hope you can see how we have responded in the plans presented in this booklet. We highlight below four of the main areas where your views have made a difference.

### 1. Ensuring the hospital is fit for the future

Many of you wanted to see additional space retained for the hospital to potentially use in the future. Additional space has therefore been identified for potential hospital expansion and other health services should they be needed.

### 2. Protecting and respecting our neighbours

Concern was raised about the proximity of some of the proposed buildings to existing homes around the site. Both the hospital and the multi-storey car park have been moved further away from the boundary and parts of the hospital closest to our residential neighbours have been lowered. It is also proposed to plant more trees along the site's boundaries.

### 3. A new park and more green space

Lots of people liked the idea of a new park and wanted to see as much green space as possible. Our plans would create a new park around the restored chapel, re-establishing a strong green connection between the hospital and Epping Forest for everyone to enjoy. The plans also now include gardens and landscaping across the site and a new green route for pedestrians and cyclists along what we are calling the Fille Brook.

### 4. Heritage

We heard from some people how much they value the historic buildings. We want to celebrate their history and give them a new lease of life. The plans would restore the chapel and create a feature of it in the new park and refurbish the four historic pavilions to create new homes and community spaces with a real sense of character and identity.



### Freepost RTZX-GRSR-BLXR

Whipps Cross Planning Consultation London Communications Agency 8th Floor Berkshire House 168-173 High Holborn London WC1V 7AA

## What happens next?

## Indicative programme timeline (subject to approvals)

### Feb – Mar 2021

Second pre-application planning consultation

### Spring 2021

Submit planning applications

### Spring 2021

 LBWF statutory consultation on submitted plans

### Summer 2021

Planning decision anticipated

### **Autumn/Winter 2021**

Potential start of car park construction

### Autumn 2022

Potential start of hospital construction and car park completion

### Autumn 2026

New hospital completed

### Have your say

We will review all the feedback we receive from this second phase of our planning consultation as we prepare our planning applications. We will continue to engage with patients, staff and communities as we develop the detail going forward. Please use the feedback form below or our online survey to give us your feedback. If you have any questions you can email or call us or register to attend one of our public meetings.

### Large print and other languages

This information can be made available in alternative formats, such as easy read or large print, and may be available in alternative languages, upon request.

For more information, contact futurewhipps.bartshealth@nhs.net

Bu bilgi, kolay okunurluk veya büyük baskılar gibi alternatif biçimlerde sunulabilir, ve talep üzerine alternatif dillerde sunulabilir. Daha fazla bilgi için kontak, futurewhipps.bartshealth@nhs.net

Na Państwa prośbę, informacje te mogą być udostępnione w innych w formatach, takich jak: wydruk większą czcionką lub łatwiejszą do czytania, a także w tłumaczeniu na inne języki. Aby uzyskać więcej informacji, proszę wysłać e-maila na adres: futurewhipps. bartshealth@nhs.net

বৃহৎ মুদ্রণ এবং অন্যান্য ভাষা এই তথ্য বিকল্প বন্িযাস উপলব্ধ করা যতে পার, যমেন সহজ পঠন বা বড় মুদ্রণ, এবং অনুরোধরে পর বিকল্প ভাষায় উপলব্ধ হত পার. আরও তথ্যরে জন্য, futurewhipps.bartshealth@nhs. net সাথা যোগাযোগ করুন

### Your feedback

We have developed an online survey which we would love you to complete: **future-whipps-survey.co.uk** Alternatively you are welcome to use the space below to give us your views on the updated plans.



• What do you think of our more detailed plans for the Whipps Cross site?

Please be assured however that we will not hold or use your data for any other purpose whatsoever.

• Is there anything else you'd like to see as part of the proposals?

Once complete, you can post this form back to us with the freepost address on the rear. You do not need to use a stamp.		
Name		
Address	Postcode (Please provide)	
Email	Phone	

If you wish to be kept informed about progress with this consultation data in respect of these proposals so that feedback from the local community can be assessed and summarised within the planning application documents.